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Intermediate Exchange in the Internet Key Exchange Protocol Version 2 (IKEv2)

Abstract

This document defines a new exchange, called "Intermediate Exchange", for the Internet Key Exchange Protocol Version 2 (IKEv2). This exchange can be used for transferring large amounts of data in the process of IKEv2 Security Association (SA) establishment. An example of the need to do this is using key exchange methods resistant to Quantum Computers (QCs) for IKE SA establishment. The Intermediate Exchange makes it possible to use the existing IKE fragmentation mechanism (which cannot be used in the initial IKEv2 exchange), helping to avoid IP fragmentation of large IKE messages if they need to be sent before IKEv2 SA is established.

Status of This Memo

This is an Internet Standards Track document.

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1. Introduction

The Internet Key Exchange Protocol Version 2 (IKEv2) defined in [RFC7296] uses UDP as a transport for its messages. If the size of a message is larger than the Path MTU (PMTU), IP fragmentation takes place, which has been shown to cause operational challenges in certain network configurations and devices. The problem is described in more detail in [RFC7383], which also defines an extension to IKEv2 called "IKE fragmentation". This extension allows IKE messages to be fragmented at the IKE level, eliminating possible issues caused by IP

fragmentation. However, IKE fragmentation cannot be used in the initial IKEv2 exchange (IKE_SA_INIT). In most cases, this limitation is not a problem, since the IKE_SA_INIT messages are usually small enough not to cause IP fragmentation.

However, the situation has been changing recently. One example of the need to transfer large amounts of data before an IKE SA is created is using the QC-resistant key exchange methods in IKEv2. Recent progress in quantum computing has led to concern that classical Diffie-Hellman key exchange methods will become insecure in the relatively near future and should be replaced with QC-resistant ones. Currently, most QC-resistant key exchange methods have large public keys. If these keys are exchanged in the IKE_SA_INIT exchange, then IP fragmentation will probably take place; therefore, all the problems caused by it will become inevitable.

A possible solution to this problem would be to use TCP as a transport for IKEv2, as defined in [RFC8229]. However, this approach has significant drawbacks and is intended to be a last resort when UDP transport is completely blocked by intermediate network devices.

This specification describes a way to transfer a large amount of data in IKEv2 using UDP transport. For this purpose, the document defines a new exchange for IKEv2 called "Intermediate Exchange" or "IKE_INTERMEDIATE". One or more of these exchanges may take place right after the IKE_SA_INIT exchange and prior to the IKE_AUTH exchange. The IKE_INTERMEDIATE exchange messages can be fragmented using the IKE fragmentation mechanism, so these exchanges may be used to transfer large amounts of data that don't fit into the IKE_SA_INIT exchange without causing IP fragmentation.

The Intermediate Exchange can be used to transfer large public keys of QC-resistant key exchange methods, but its application is not limited to this use case. This exchange can also be used whenever some data needs to be transferred before the IKE_AUTH exchange and for some reason the IKE_SA_INIT exchange is not suited for this purpose. This document defines the IKE_INTERMEDIATE exchange without tying it to any specific use case. It is expected that separate specifications will define for which purposes and how the IKE_INTERMEDIATE exchange is used in IKEv2. Some considerations must be taken into account when designing such specifications:

- The IKE_INTERMEDIATE exchange is not intended for bulk transfer. This document doesn't set a hard cap on the amount of data that can be safely transferred using this mechanism, as it depends on its application. However, in most cases, it is anticipated that the amount of data will be limited to tens of kilobytes (a few hundred kilobytes in extreme cases), which is believed to cause no network problems (see [RFC6928] as an example of experiments with sending similar amounts of data in the first TCP flight). See also [Section 5](#) for the discussion of possible DoS attack vectors when the amount of data sent in the IKE_INTERMEDIATE exchange is too large.
- It is expected that the IKE_INTERMEDIATE exchange will only be used for transferring data that is needed to establish IKE SA and not for data that can be sent later when this SA is established.

2. Terminology and Notation

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in BCP 14 [RFC2119] [RFC8174] when, and only when, they appear in all capitals, as shown here.

It is expected that readers are familiar with the terms used in the IKEv2 specification [RFC7296]. Notation for the payloads contained in IKEv2 messages is defined in Section 1.2 of [RFC7296].

3. Intermediate Exchange Details

3.1. Support for Intermediate Exchange Negotiation

The initiator indicates its support for Intermediate Exchange by including a notification of type INTERMEDIATE_EXCHANGE_SUPPORTED in the IKE_SA_INIT request message. If the responder also supports this exchange, it includes this notification in the response message.

Initiator -----	Responder -----
HDR, SAi1, KEi, Ni, [N(INTERMEDIATE_EXCHANGE_SUPPORTED)] -->	<-- HDR, SAR1, KEr, Nr, [CERTREQ], [N(INTERMEDIATE_EXCHANGE_SUPPORTED)]

The INTERMEDIATE_EXCHANGE_SUPPORTED is a Status Type IKEv2 notification with Notify Message Type 16438. When it is sent, the Protocol ID and SPI Size fields in the Notify payload are both set to 0. This specification doesn't define any data that this notification may contain, so the Notification Data is left empty. However, future enhancements to this specification may override this. Implementations **MUST** ignore non-empty Notification Data if they don't understand its purpose.

3.2. Using Intermediate Exchange

If both peers indicated their support for the Intermediate Exchange, the initiator may use one or more these exchanges to transfer additional data. Using the Intermediate Exchange is optional; the initiator may find it unnecessary even when support for this exchange has been negotiated.

The Intermediate Exchange is denoted as IKE_INTERMEDIATE; its Exchange Type is 43.

Initiator -----	Responder -----
HDR, ..., SK {...} -->	<-- HDR, ..., SK {...}

The initiator may use several IKE_INTERMEDIATE exchanges if necessary. Since window size is initially set to 1 for both peers (Section 2.3 of [RFC7296]), these exchanges **MUST** be sequential and **MUST** all be completed before the IKE_AUTH exchange is initiated. The IKE SA **MUST NOT** be considered as established until the IKE_AUTH exchange is successfully completed.

The Message IDs for IKE_INTERMEDIATE exchanges **MUST** be chosen according to the standard IKEv2 rule, described in Section 2.2 of [RFC7296], i.e., it is set to 1 for the first IKE_INTERMEDIATE exchange, 2 for the next (if any), and so on. Implementations **MUST** verify that Message IDs in the IKE_INTERMEDIATE messages they receive actually follow this rule. The Message ID for the first pair of IKE_AUTH messages is one more than the value used in the last IKE_INTERMEDIATE exchange.

If the presence of NAT is detected in the IKE_SA_INIT exchange via NAT_DETECTION_SOURCE_IP and NAT_DETECTION_DESTINATION_IP notifications, then the peers switch to port 4500 in the first IKE_INTERMEDIATE exchange and use this port for all subsequent exchanges, as described in Section 2.23 of [RFC7296].

The content of the IKE_INTERMEDIATE exchange messages depends on the data being transferred and will be defined by specifications utilizing this exchange. However, since the main motivation for the IKE_INTERMEDIATE exchange is to avoid IP fragmentation when large amounts of data need to be transferred prior to the IKE_AUTH exchange, the Encrypted payload **MUST** be present in the IKE_INTERMEDIATE exchange messages, and payloads containing large amounts of data **MUST** be placed inside it. This will allow IKE fragmentation [RFC7383] to take place, provided it is supported by the peers and negotiated in the initial exchange.

Appendix A contains an example of using an IKE_INTERMEDIATE exchange in creating an IKE SA.

3.3. The IKE_INTERMEDIATE Exchange Protection and Authentication

3.3.1. Protection of IKE_INTERMEDIATE Messages

The keys SK_e[i/r] and SK_a[i/r] for the protection of IKE_INTERMEDIATE exchanges are computed in the standard fashion, as defined in Section 2.14 of [RFC7296].

Every subsequent IKE_INTERMEDIATE exchange uses the most recently calculated IKE SA keys before this exchange is started. So, the first IKE_INTERMEDIATE exchange always uses SK_e[i/r] and SK_a[i/r] keys that were computed as a result of the IKE_SA_INIT exchange. If additional key exchange is performed in the first IKE_INTERMEDIATE exchange, resulting in the update of SK_e[i/r] and SK_a[i/r], then these updated keys are used for protection of the second IKE_INTERMEDIATE exchange. Otherwise, the original SK_e[i/r] and SK_a[i/r] keys are used again, and so on.

Once all the IKE_INTERMEDIATE exchanges are completed, the most recently calculated SK_e[i/r] and SK_a[i/r] keys are used for protection of the IKE_AUTH exchange and all subsequent exchanges.

3.3.2. Authentication of IKE_INTERMEDIATE Exchanges

The IKE_INTERMEDIATE messages must be authenticated in the IKE_AUTH exchange, which is performed by adding their content into the AUTH payload calculation. It is anticipated that in many use cases, IKE_INTERMEDIATE messages will be fragmented using the IKE fragmentation [RFC7383] mechanism. According to [RFC7383], when IKE fragmentation is negotiated, the initiator may first send a request message in unfragmented form, but later turn on IKE fragmentation and resend it fragmented if no response is received after a few retransmissions. In addition, peers may resend a fragmented message using different fragment sizes to perform simple PMTU discovery.

The requirement to support this behavior makes authentication challenging: it is not appropriate to add on-the-wire content of the IKE_INTERMEDIATE messages into the AUTH payload calculation, because implementations are generally unaware of which form these messages are received by peers. Instead, a more complex scheme is used; authentication is performed by adding the content of these messages before their encryption and possible fragmentation, so that the data to be authenticated doesn't depend on the form the messages are delivered in.

If one or more IKE_INTERMEDIATE exchanges took place, the definition of the blob to be signed (or MACed) from Section 2.15 of [RFC7296] is modified as follows:

```

InitiatorSignedOctets = RealmMsg1 | NonceRData | MACedIDForI | IntAuth
ResponderSignedOctets = RealmMsg2 | NonceIData | MACedIDForR | IntAuth

IntAuth = IntAuth_iN | IntAuth_rN | IKE_AUTH_MID

IntAuth_i1 = prf(SK_pi1, IntAuth_i1A [| IntAuth_i1P])
IntAuth_i2 = prf(SK_pi2, IntAuth_i1 | IntAuth_i2A [| IntAuth_i2P])
IntAuth_i3 = prf(SK_pi3, IntAuth_i2 | IntAuth_i3A [| IntAuth_i3P])
...
IntAuth_iN = prf(SK_piN, IntAuth_iN-1 | IntAuth_iNA [| IntAuth_iNP])

IntAuth_r1 = prf(SK_pr1, IntAuth_r1A [| IntAuth_r1P])
IntAuth_r2 = prf(SK_pr2, IntAuth_r1 | IntAuth_r2A [| IntAuth_r2P])
IntAuth_r3 = prf(SK_pr3, IntAuth_r2 | IntAuth_r3A [| IntAuth_r3P])
...
IntAuth_rN = prf(SK_prN, IntAuth_rN-1 | IntAuth_rNA [| IntAuth_rNP])

```

The essence of this modification is that a new chunk called "IntAuth" is appended to the string of octets that is signed (or MACed) by the peers. IntAuth consists of three parts: IntAuth_iN, IntAuth_rN, and IKE_AUTH_MID.

The IKE_AUTH_MID chunk is a value of the Message ID field from the IKE Header of the first round of the IKE_AUTH exchange. It is represented as a four-octet integer in network byte order (in other words, exactly as it appears on the wire).

The IntAuth_iN and IntAuth_rN chunks represent the cumulative result of applying the negotiated Pseudorandom Function (PRF) to all IKE_INTERMEDIATE exchange messages sent during IKE SA establishment by the initiator and the responder, respectively. After the first IKE_INTERMEDIATE

exchange is complete, peers calculate the `IntAuth_i1` value by applying the negotiated PRF to the content of the request message from this exchange and calculate the `IntAuth_r1` value by applying the negotiated PRF to the content of the response message. For every subsequent `IKE_INTERMEDIATE` exchange (if any), peers recalculate these values as follows: after the `n`th exchange is complete, they compute `IntAuth_[i/r]n` by applying the negotiated PRF to the concatenation of `IntAuth_[i/r](n-1)` (computed for the previous `IKE_INTERMEDIATE` exchange) and the content of the request (for `IntAuth_in`) or response (for `IntAuth_rn`) messages from this exchange. After all `IKE_INTERMEDIATE` exchanges are over, the resulted `IntAuth_[i/r]N` values (assuming `N` exchanges took place) are used in computing the AUTH payload.

For the purpose of calculating the `IntAuth_[i/r]*` values, the content of the `IKE_INTERMEDIATE` messages is represented as two chunks of data: mandatory `IntAuth_[i/r]*A`, optionally followed by `IntAuth_[i/r]*P`.

The `IntAuth_[i/r]*A` chunk consists of the sequence of octets from the first octet of the IKE Header (not including the prepended four octets of zeros, if UDP encapsulation or TCP encapsulation of ESP packets is used) to the last octet of the generic header of the Encrypted payload. The scope of `IntAuth_[i/r]*A` is identical to the scope of Associated Data defined for the use of AEAD algorithms in IKEv2 (see [Section 5.1](#) of [\[RFC5282\]](#)), which is stressed by using the "A" suffix in its name. Note that calculation of `IntAuth_[i/r]*A` doesn't depend on whether an AEAD algorithm or a plain cipher is used in IKE SA.

The `IntAuth_[i/r]*P` chunk is present if the Encrypted payload is not empty. It consists of the content of the Encrypted payload that is fully formed but not yet encrypted. The Initialization Vector, Padding, Pad Length, and Integrity Checksum Data fields (see [Section 3.14](#) of [\[RFC7296\]](#)) are not included into the calculation. In other words, the `IntAuth_[i/r]*P` chunk is the inner payloads of the Encrypted payload in plaintext form, which is stressed by using the "P" suffix in its name.

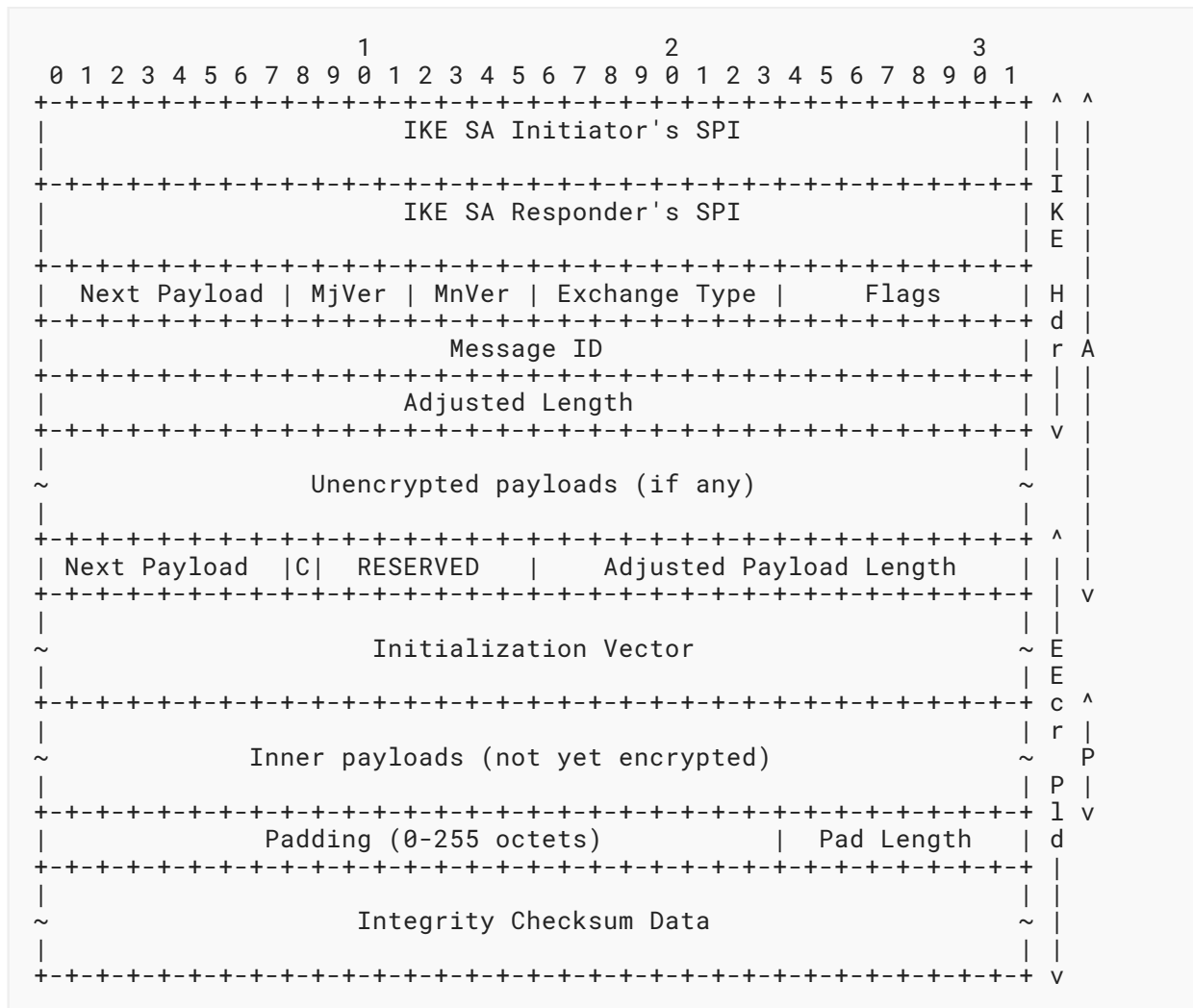


Figure 1: Data to Authenticate in the IKE_INTERMEDIATE Exchange Messages

Figure 1 illustrates the layout of the IntAuth_{[i/r]*A} (denoted as A) and the IntAuth_{[i/r]*P} (denoted as P) chunks in case the Encrypted payload is not empty.

For the purpose of prf calculation, the Length field in the IKE Header and the Payload Length field in the Encrypted payload header are adjusted so that they don't count the lengths of Initialization Vector, Integrity Checksum Data, Padding, and Pad Length fields. In other words, the Length field in the IKE Header (denoted as Adjusted Length in Figure 1) is set to the sum of the lengths of IntAuth_{[i/r]*A} and IntAuth_{[i/r]*P}, and the Payload Length field in the Encrypted payload header (denoted as Adjusted Payload Length in Figure 1) is set to the length of IntAuth_{[i/r]*P} plus the size of the Encrypted payload header (four octets).

The prf calculations **MUST** be applied to whole messages only, before possible IKE fragmentation. This ensures that the IntAuth will be the same regardless of whether or not IKE fragmentation takes place. If the message was received in fragmented form, it **MUST** be reconstructed before calculating the prf as if it were received unfragmented. While reconstructing, the RESERVED field

in the reconstructed Encrypted payload header **MUST** be set to the value of the RESERVED field in the Encrypted Fragment payload header from the first fragment (with the Fragment Number field set to 1).

Note that it is possible to avoid actual reconstruction of the message by incrementally calculating prf on decrypted (or ready to be encrypted) fragments. However, care must be taken to properly replace the content of the Next Header and the Length fields so that the result of computing the prf is the same as if it were computed on the reconstructed message.

Each calculation of IntAuth_[i/r]* uses its own keys SK_p[i/r]*, which are the most recently updated SK_p[i/r] keys available before the corresponded IKE_INTERMEDIATE exchange is started. The first IKE_INTERMEDIATE exchange always uses the SK_p[i/r] keys that were computed in the IKE_SA_INIT exchange as SK_p[i/r]1. If the first IKE_INTERMEDIATE exchange performs additional key exchange resulting in an SK_p[i/r] update, then these updated SK_p[i/r] keys are used as SK_p[i/r]2; otherwise, the original SK_p[i/r] keys are used, and so on. Note that if keys are updated, then for any given IKE_INTERMEDIATE exchange, the keys SK_e[i/r] and SK_a[i/r] used for protection of its messages (see [Section 3.3.1](#)) and the key SK_p[i/r] for its authentication are always from the same generation.

3.4. Error Handling in the IKE_INTERMEDIATE Exchange

Since messages of the IKE_INTERMEDIATE exchange are not authenticated until the IKE_AUTH exchange successfully completes, possible errors need to be handled with care. There is a trade-off between providing better diagnostics of the problem and risk of becoming part of a DoS attack. Sections 2.21.1 and 2.21.2 of [\[RFC7296\]](#) describe how errors are handled in initial IKEv2 exchanges; these considerations are also applied to the IKE_INTERMEDIATE exchange with the qualification that not all error notifications may appear in the IKE_INTERMEDIATE exchange (for example, errors concerning authentication are generally only applicable to the IKE_AUTH exchange).

4. Interaction with Other IKEv2 Extensions

The IKE_INTERMEDIATE exchanges **MAY** be used during the IKEv2 Session Resumption [\[RFC5723\]](#) between the IKE_SESSION_RESUME and the IKE_AUTH exchanges. To be able to use it, peers **MUST** negotiate support for Intermediate Exchange by including INTERMEDIATE_EXCHANGE_SUPPORTED notifications in the IKE_SESSION_RESUME messages. Note that a flag denoting whether peers supported the IKE_INTERMEDIATE exchange is not stored in the resumption ticket and is determined each time from the IKE_SESSION_RESUME exchange.

5. Security Considerations

The data that is transferred by means of the IKE_INTERMEDIATE exchanges is not authenticated until the subsequent IKE_AUTH exchange is complete. However, if the data is placed inside the Encrypted payload, then it is protected from passive eavesdroppers. In addition, the peers can be certain that they receive messages from the party they performed the IKE_SA_INIT exchange with if they can successfully verify the Integrity Checksum Data of the Encrypted payload.

The main application for the Intermediate Exchange is to transfer large amounts of data before an IKE SA is set up, without causing IP fragmentation. For that reason, it is expected that IKE fragmentation will be employed in IKE_INTERMEDIATE exchanges in most cases. [Section 5 of \[RFC7383\]](#) contains security considerations for IKE fragmentation.

Since authentication of peers occurs only in the IKE_AUTH exchange, a malicious initiator may use the Intermediate Exchange to mount a DoS attack on the responder. In this case, it starts creating an IKE SA, negotiates using the Intermediate Exchanges, and transfers a lot of data to the responder that may also require computationally expensive processing. Then, it aborts the SA establishment before the IKE_AUTH exchange. Specifications utilizing the Intermediate Exchange **MUST NOT** allow an unlimited number of these exchanges to take place at the initiator's discretion. It is recommended that these specifications be defined in such a way that the responder would know (possibly via negotiation with the initiator) the exact number of these exchanges that need to take place. In other words, after the IKE_SA_INIT exchange is complete, it is preferred that both the initiator and the responder know the exact number of IKE_INTERMEDIATE exchanges they have to perform; it is possible that some IKE_INTERMEDIATE exchanges are optional and are performed at the initiator's discretion, but if a specification defines optional use of IKE_INTERMEDIATE, then the maximum number of these exchanges must be hard capped by the corresponding specification. In addition, [\[RFC8019\]](#) provides guidelines for the responder of how to deal with DoS attacks during IKE SA establishment.

Note that if an attacker was able to break the key exchange in real time (e.g., by means of a quantum computer), then the security of the IKE_INTERMEDIATE exchange would degrade. In particular, such an attacker would be able to both read data contained in the Encrypted payload and forge it. The forgery would become evident in the IKE_AUTH exchange (provided the attacker cannot break the employed authentication mechanism), but the ability to inject forged IKE_INTERMEDIATE exchange messages with a valid Integrity Check Value (ICV) would allow the attacker to mount a DoS attack. Moreover, in this situation, if the negotiated PRF was not secure against a second preimage attack with known key, then the attacker could forge the IKE_INTERMEDIATE exchange messages without later being detected in the IKE_AUTH exchange. To do this, the attacker would find the same $\text{IntAuth}_{[i/r]^*}$ value for the forged message as for the original.

6. IANA Considerations

This document defines a new Exchange Type in the "IKEv2 Exchange Types" registry:

Value	Exchange Type	Reference
43	IKE_INTERMEDIATE	RFC 9242

Table 1: IKEv2 Exchange Types

This document also defines a new Notify Message Type in the "IKEv2 Notify Message Types - Status Types" registry:

Value	NOTIFY MESSAGES - STATUS TYPES	Reference
16438	INTERMEDIATE_EXCHANGE_SUPPORTED	RFC 9242

Table 2: IKEv2 Notify Message Types - Status Types

7. References

7.1. Normative References

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7.2. Informative References

- [RFC5282] Black, D. and D. McGrew, "Using Authenticated Encryption Algorithms with the Encrypted Payload of the Internet Key Exchange version 2 (IKEv2) Protocol", RFC 5282, DOI 10.17487/RFC5282, August 2008, <<https://www.rfc-editor.org/info/rfc5282>>.
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Appendix A. Example of IKE_INTERMEDIATE Exchange

This appendix contains an example of the messages using IKE_INTERMEDIATE exchanges. This appendix is purely informative; if it disagrees with the body of this document, the other text is considered correct.

In this example, there is one IKE_SA_INIT exchange and two IKE_INTERMEDIATE exchanges, followed by the IKE_AUTH exchange to authenticate all initial exchanges. The xxx in the HDR(xxx,MID=yyy) indicates the Exchange Type, and yyy indicates the Message ID used for that exchange. The keys used for each SK {} payload are indicated in the parenthesis after the SK. Otherwise, the payload notation is the same as is used in [RFC7296].

```

Initiator                               Responder
-----
HDR(IKE_SA_INIT, MID=0),
SAi1, KEi, Ni,
N(INTERMEDIATE_EXCHANGE_SUPPORTED)  -->

<-- HDR(IKE_SA_INIT, MID=0),
     SAr1, KEr, Nr, [CERTREQ],
     N(INTERMEDIATE_EXCHANGE_SUPPORTED)

```

At this point, peers calculate SK_* and store them as SK_*1. SK_e[i/r]1 and SK_a[i/r]1 will be used to protect the first IKE_INTERMEDIATE exchange, and SK_p[i/r]1 will be used for its authentication.

```

Initiator                               Responder
-----
HDR(IKE_INTERMEDIATE, MID=1),
SK(SK_ei1, SK_ai1) {...}  -->

<Calculate IntAuth_i1 = prf(SK_pi1, ...)>

<-- HDR(IKE_INTERMEDIATE, MID=1),
     SK(SK_er1, SK_ar1) {...}

<Calculate IntAuth_r1 = prf(SK_pr1, ...)>

```

If the SK_*1 keys are updated (e.g., as a result of a new key exchange) after completing this IKE_INTERMEDIATE exchange, then the peers store the updated keys as SK_*2; otherwise, they use SK_*1 as SK_*2. SK_e[i/r]2 and SK_a[i/r]2 will be used to protect the second IKE_INTERMEDIATE exchange, and SK_p[i/r]2 will be used for its authentication.

```

Initiator                               Responder
-----                               -
HDR(IKE_INTERMEDIATE, MID=2),
SK(SK_ei2, SK_ai2) {...} -->
    <Calculate IntAuth_i2 = prf(SK_pi2, ...)>
    <-- HDR(IKE_INTERMEDIATE, MID=2),
        SK(SK_er2, SK_ar2) {...}
    <Calculate IntAuth_r2 = prf(SK_pr2, ...)>

```

If the SK_*2 keys are updated (e.g., as a result of a new key exchange) after completing the second IKE_INTERMEDIATE exchange, then the peers store the updated keys as SK_*3; otherwise, they use SK_*2 as SK_*3. SK_e[i/r]3 and SK_a[i/r]3 will be used to protect the IKE_AUTH exchange, SK_p[i/r]3 will be used for authentication, and SK_d3 will be used for derivation of other keys (e.g., for Child SAs).

```

Initiator                               Responder
-----                               -
HDR(IKE_AUTH, MID=3),
SK(SK_ei3, SK_ai3)
{IDi, [CERT,] [CERTREQ,]
 [IDr,] AUTH, SAi2, TSi, TSr} -->
    <-- HDR(IKE_AUTH, MID=3),
        SK(SK_er3, SK_ar3)
        {IDr, [CERT,] AUTH, SAr2, TSi, TSr}

```

In this example, two IKE_INTERMEDIATE exchanges took place; therefore, SK_*3 keys would be used as SK_* keys for further cryptographic operations in the context of the created IKE SA, as defined in [RFC7296].

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